PDF - PROBLEMS AND PROSPECTS OF INTERNAL REVENUE GENERATION, (STUDY OF EZEAGU LOCAL GOVERNMENT AREA) - researchcub.infoCHAPTER ONE INTRODUCTION

1.1 Background of the Study

The increasing cost of running government coupled withdwindling revenue has led various State governments in Nigeria with formulating strategies to improve the revenue baseOnyishi, (2012). More so, the nearcollapse of the NationalEconomy has created serious financial stress for alltiers of government. Despite the numerous sources of revenue available to the various tiers of government as specified in the Nigeria 1999 constitution, since the 1970s till now, over 80% of the annual revenue of the three tiers of government come from petroleumAgbu, (2004). However, the serious decline in the price of oil in recent years has led to a decrease in the funds available for distribution to the states. The need for state and local government to generate adequate revenue from internal sources has therefore become a matter of extremeurgency and importance. This need underscores the eagerness on the part of state and local governments and even the federal government to look for new sources frevenue or to become aggressive and innovative in the mode of collecting revenue from existing sources Edosa, (2003).

Development is a sine qua non for modern civilization. Inorder to carryout development at all nooks and crannies of the society, it is the responsibility of the Government to provide direct development topeople to a certain level. Development is associated with funds and much revenue is needed to plan, execute and maintain infrastructures (Ekpo, and Ndebbio 2008). The needed revenue generated for such developmental projects, like construction of accessible roads, building of public schools, health care centres, construction of bridges are generated from taxes, royalties, haulages, fines, and grants from the states, national and international governments. These funds could either be obtained internally or externally. Thus, the Government cannot embark, execute and possibly carryout the maintenance of these projects without adequate revenue generation Nwankwo, (2004).

Revenue generation in Nigeria's local government isprincipally derived from TAX. Therefore, taxation is aninternal source ofgovernment revenue within the domestic economy. Its collection and service tothegovernment depends largely on the government itself. Taxation has beendescribed in many ways and for thepurpose of this study it will be seen ascompulsory levy imposed on a subject or upon his property by thegovernmenthaving authority over his property through its agencies with the aim ofproviding, maintaining andimproving social facilities in the communities at largeand for which the tax payer has no quid pro que. This study will examine theeffects of revenue generation on infrastructural developmentMadi et al. (2010). Nigeria as a sovereign state operates a federal system ofgovernment, that is, the federal government, state government and the localgovernment councils. Onwo (2012) Observed that each level of the three tiers ofgovernment derive its powers not from the magnanimity of the central governmentbut from the constitution; each level of government has definedresponsibilities assigned to it by the constitution. The implication of this isthat the three segments of governments are mutually interrelated in a unifiedeffort to make life worth – while for the masses.

Local governments operate at the grassroots and are expected to provide services to their stakeholders. In a federal system like Nigeria, local governments are close to the people and hence could effectively altersocioeconomic and political conditions within their jurisdictions. Apart from providing and maintaining basic infrastructures, local governments can complement the economic activities of other levels of

government. This ofcourse depends on the availability and proper utilization of funds.

Revenue generation is therefore an important issue for LocalGovernment Councils. It is through this activity that the Councils source the finance for funding their operations, thus to a large extent, determining thequantity and quality of services provided to the generality of people withintheir domain. These reasons, coupled with the fact that Local Governments are engines of growth and development, make imperative the need for LocalGovernments to map out strategies for improved revenue generation, emphasisingespecially the internal sources which are more flexible, and could be in thetotal control of the Local Governments. Local governments in Nigeria are created to bring governancecloser to the people at the grass-root level and promote political participation. It is the closest tier of government to the people in Nigeria, yet the resident population in it is denied the benefits of its existence. This is evident in the environmental state, deteriorating public school buildings, poor market facilities and lack of health centers as well as access roads anddrainages. According to Olusola (2011), the failure of the Local governments in the area of service delivery has made the citizens to lose trust in governmentas an institution. In some areas, council officials are better known for theharassment of citizens than service delivery (Shar, 2007). This is basically due to the difficult in generating revenue for its operations, as well asfulfilling its constitutional responsibilities. As a result of thisdevelopment, many Nigerians crave for change in the local government system aspresently constituted in order not only to bring it in conformity with presentday realities but also to make it live up to the expectations of the people whohave been yearning for development and a sense of belonging. In order to fulfill these important constitutional responsibilities, local governments require huge sums of money, which is usually difficult to generate. The primary source of local government sustenance is from Federal Allocation. It is the livewire of a localgovernment. Sections 7 and 8 of the 1999 Constitution of the Federal Republicof Nigeria provide for the existence of an autonomous and democratic localgovernment. It also outlined the sources of local government revenue to includerates, statutory allocations, fines, earnings and profits, fees and charges, grants, loans and other miscellaneous sources. The extent to which a localgovernment can go in accomplishing its goal largely depends on its revenuestrength. The capacity of local government to generate revenue internally isone very crucial consideration for the creation of a local council. Despitethese considerations, the local governments still encounter mirage of difficulties in generating revenue.

Local government administrations in the country experiencedfundamental changes in 1976. The 1976 local government reform created for thefirst time, a single-tier structure of local government in place of the different structure in the various states. The 1976 reform is of greatimportance because it hinges on restructuring of the financial system of localgovernments in Nigeria. The reforms instituted statutory allocation of revenue from the federation accounts with the intention of giving local government fixed proportions of both the federation account and states revenue. This allocation to local government became mandatory and was entrenched in the recommendations of the Aboyade Revenue Commissions of 1977. The 1979 constitution empowered the National Assembly to determine what proportion of the federation account and revenue from a state to allocate its local governments.

Statement of the Problem

The essence of reforming local government system in Nigeriais to bring about stable increases in income, productivity, diversification of the economy and general quality of lives in the rural areas. But the ability of the local governments in Nigeria to accomplish these tasks depends on their financial endowments. Therefore,

finance is the bedrock of any organization, including the local government system. It is generally agreed that functionality of local government, the level at which services are rendered, and the quality of services are strongly tied to the financial resources available to it.

Local governments in Nigeria are faced with manydifficulties in sourcing adequate revenue; such problems are cogwheel to the smooth running of the local government system. With the local government reformof 1976, local governments in Nigeria became recognized as the third tier of government, vested with the statutory powers to discharge the duties and responsibilities of government. To achieve this, no doubt, efficient and effective revenue generation and management becomes germane. The revenue issues, particularly the problem of generation are well documented.

However, there have been a tendency, conscious orunconsciously, to over generalize the problems of local governments. Though theempirical fact from extant literature revealed the problems of some localgovernments in the country, the experience of Ezeagu local government seems tohave been ignored in that respect. This, therefore, necessitates a study of this nature to investigate if Ezeagu local government is faced with enormousabnormalities occasioned by revenue collectors, issues of financial autonomy, poor governance and unwillingness by higher levels of government to releaseresources to the local government in revenue generation. Based on the aboverecognized problems in the extant literature, the study raised the following questions to fill the gap in the literature: Has the absence of well-trained revenue collectors constitute revenue generation problem in Ezeagu LGA? Doeslack of transparency by revenue collectors impede revenue making in Ezeagulocal government? Has poor governance and lack of financial autonomy contributed to the problems of revenue generation in Ezeagu LGA?

Objectives of the Study

The broad objective of the study is to determine InternalRevenue Generation: problems and prospects, with focus on Ezeagu localgovernment area of Enugu state. However, the specific objectives are:

To determine the absence of lack of well-trained revenuecollectors on revenue generation in Ezeagu LGA; To ascertain if lack of transparency by revenue collectorsimpede revenue generation in Ezeagu local government;

To examine how poor governance and lack of financialautonomy contributes to the problems of revenue generation in Ezeagu LGA.

1.4 ResearchQuestion

What is the effect of the absence of lack of well-trainedrevenue collectors on revenue generation in Ezeagu LGA?

Does lack of transparency by revenue collectors impederevenue making in Ezeagu local government Has poor governance and lack of financial autonomycontributed to the problems of revenue generation in Ezeagu LGA

ResearchHypothesis

H0the absence of lack of well-trained revenue collectorsdoes not affect revenue generation in Ezeagu LGA? Hithe absence of lack of well-trained revenue collectorsaffect revenue generation in Ezeagu LGA H0 Lack of transparency by revenue collectors does notimpede revenue making in Ezeagu local government

Hi Lack of transparency by revenue collectors impede revenuemaking in Ezeagu local government H0 Poor governance and lack of financial autonomy does notcontribute to the problems of revenue generation in Ezeagu LGA?

HiPoor governance and lack of financial autonomy contributeto the problems of revenue generation in Ezeagu LGA

1.6 Significance of the Study

The study has theoretical and practical significance. Theoretically, it will determine the problems and prospects of revenuegeneration in Nigerian local government system, particularly in Ezeagu local government.

This is more so considering the debate the issue of localgovernment revenue has generated since the return of democracy to Nigeria in1999. It will also contribute to the noble goal of making local governments inNigeria more effective. More so, this study is expected to add to the body ofliterature on local government and stipulate further research in thisdirection. The constant need to improve governance in Nigeria, particularly thelocal governments, makes the contributions of this work invaluable as referencefor further research in local governments in Nigeria.

Practically, the findings of this research will assistpolicy makers and local government administrators in making local governments in Nigeria more financially viable and efficient in service delivery. It willalso go a long way in making local governments in the country more viable, efficient, effective and self-reliant as the finding will bring to the foreissues that have undermined the revenue generation mechanisms of the localgovernment system. It will therefore serve as a guide to local governmentadministrators.

1.7 Scope of the Study

This study only covers Internal Revenue Generation: problems and prospects, in Ezeagu local government area of Enugu state

1.8 Limitation of the Study

The success of this research was affected by:

Time Constraints: The researcher faced the robin's choice of time management to enable him meet with the target time. If there were to bemore time, this work would have been made more simplified for a lay man tocomprehend.

Finance: The researcher lacked funds to holistically embarkon this study. However some funds were raised from friends and well-wishers whohelped significantly to a reasonable extent.

Attitude of Respondents: This researcher like any other researcher encountered respondents were difficult in giving away information for fear that it would be aired thereby exposing their institution to negative impression. Nevertheless, the researcherwas able to apply wisdom by explaining to them that the study is purely forstudent project research purposes.

1.9 Definition of Terms

- 1. Federal InlandRevenue Sevice (Firs):- This is the body set up by section 5.1 of ITA (1979)and charged with the overall administration of companies income tax act.
- 2. Income:- There is no statement that defines the word "income" in taxation status. However, for the purpose of this study reference is made to section 5.4 (2) (6) of income tax management act (ITMA)1961, which recognizes income as including any amount deemed to be income under the act.
- 3. Tax Arrears: –These are assessment of tax during the preceding period whose payment are received at the current assessment period.
- 4. Tax Avoidance:- This is the arrangement of the affairs of the tax payer in such a way as toreduce tax

payable. Tax avoidance is not a criminal or crime punishable underthe law. This was clearly stated in Lord Tumbling declared as follows in hisjudgment

Every man is entitled to order his affair so that the taxattached under the appropriate tax act is less than is otherwise would be.

According to Longman Dictionary of contemporary English, taxavoidance are Legal ways of paying less tax.

- 5. Tax Base: –This is simply that object on which tax should be imposed or applies.
- 6. Tax Evasion:-Isa fraudulent, dishonest intentional distortions or concealment of fingers bythe tax payer in order to reduce the tax payable. It is a criminal anddeceitful was of not paying tax or reducing ones tax liability. These offences are punishable under law.

According to Longman Dictionary of contemporary English Taxevasion are the illegal ways of paying less tax.

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